State, Economy, and Society in Western Europe 1815 – 1975

A Data Handbook in two Volumes

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and

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Volume I

The Growth of Mass Democracies and Welfare States

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VOLUME !

The Growth of Mass Democracies and Welfare States

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VOLUME II

The Growth of Industrial Societies and Capitalist Economies

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Chapter 9: Trade unions Chapter 10: Industrial conflicts This book is about history and it has a history of its own. More than one observer, sympathetically or ironically, has called it an "enterprise of madness", and telling the project's story may help to convey its motives and objectives, however one might label them.

The story started in August 1971 in Lausanne at a conference organised by Stein Rokkan under the auspices of the International Social Science Council (ISSC) in co-operation with UNESCO, and also joined by the European Consortium for Political Research (ECPR). This "Workshop on Indicators of National Development" was to review endeavours to build up data resources for comparative studies of national development and to link up this work on historical data with the attempts to construct systems of social indicators. It represented a further and important link in a chain of collective efforts forged by Rokkan to advance comparative research in the social sciences.

The workshop followed another conference which had been organised a year before by UNESCO at Cerisy-la Salle in France to review progress toward the formulation of coherent models for the explanation of interactions among a wide range of variables in the process of state formation and nation-building. There had been a wide consensus at the conference that in a next round the efforts on the theoretical front should be matched with corresponding efforts on the data resource front. This was seen as a 'sine qua non' of further progress towards an understanding of the extraordinary variations across the world in the interaction among economic, social, cultural and political components of growth.

The themes of the Lausanne Workshop, which was attended by forty-four social scientists from eleven European countries, the United States and three Latin American countries, were grouped under three main headings: cross-national historical files; within-nation archives; social indicator systems. It was under the first heading that Wolfgang Zapf and I reported on our QUAM-Project (Quantitative Analysis of Modernisation) at the University of Frankfurt, a project essentially geared to the testing of models of modernisation and mass mobilisation during the century after the Napoleonic wars.

In his "Materialien zur Theorie des sozialen Wandels" (Materials for the study of social change) of 1967 Wolfgang Zapf had presented what was then probably the first systematic time series data collection. It embraced a 'decade collection' from 1820 to 1960 including 38 indicators for ten countries (Great Britain, France, USA, USSR, Germany, Japan, Spain, Argentina, India, China), and a 'year-to-year collection' from 1860 to 1960 including six indicators measuring industrialisation, international involvement, and political stability for four countries (Great Britain, France, USA, Germany). Between 1969, when I started to work with Wolfgang Zapf, and 1971 a 'refined collection' from 1815 to 1965 was compiled, consisting of more sophisticated indicators of social mobilisation for six countries (USA, USSR, Japan, Germany, France, United Kingdom). Finally, in 1971, a fourth collection was added consisting of indicators of urbanisation and literacy from 1850 to 1965 for all countries of the world.

The QUAM-Project had been stimulated by two streams of study in the social sciences since the 1950s, both essentially American: the modernisation theory (a common label for relativity disparate approaches to the theory of development), and the efforts to establish cross-national data collections beginning in the late 50s and early 60s. Underlying much of this work was the, perhaps obsolete, idea that one could discover 'general laws' in the evolution of global societies, and the belief that in this enterprise the collection and analysis of quantitative data was of crucial importance.

Since the early 70s or even late 60s, the criticism of the 'modernisation theory' has mounted and the optimistic hope of attaining the envisaged goals has somewhat diminished. This period, however, has left an important stamp on macro-sociology: the conviction that in this field, too, systematic empirical research is essential and possible. The renaissance of historical sociology has somewhat changed the orientation and emphasis of research towards a more careful and less abstract analysis of variations in more specific institutional and 'geographical' contexts.

My first encounter with Stein Rokkan was crucial for the new project which finally led to this book: his enthusiasm incited our energies and channelled them in different directions. It was at the Lausanne conference that I envisaged, however vaguely, a chance to combine my interest in the study of global societies, my preoccupation with European history, and my preference for a systematic empirical approach in macro-sociology in a new enterprise on a broader basis and with a longer time perspective.

In the course of the next year this idea took shape and developed into a plan and proposal for a project with the acronym HIWED (Historical Indicators of the Western European Democracies). Without Wolfgang Zapf's patronage, I would never have been able to start this project, and I would like to express my warmest thanks to him. He was an

altruistic advisor and relentless promotor of us 'young folk' as we then were. We directed the project together at the University of Mannheim during its first phase from 1973 to 1976. It was generously funded by the Stiftung Volkswagenwerk and we have been very fortunate in that this foundation was prepared to finance also a second phase from 1976 to 1979 in which the project moved with me to the University of Cologne. I am grateful for this opportunity to praise the Stiftung Volkswagenwerk: there is certainly no other foundation in Europe which has done more for comparative research and there may be none which is less bureaucratic. Special thanks go to Helga Junkers and Otto Häfner at the foundation for their personal commitment and unusual patience.

The HIWED-Project had two objectives, both influenced by Rokkan's work. First of all, to produce a data hand-book on Western Europe since the Congress of Vienna covering major political, social, and economic changes in the last century and a half. With this we wanted to open up new sources and to lay a more solid foundation for a historical, comparative, and interdisciplinary, in one word macro-sociological, study of that territorial diversity which is called Europe. Rokkan always wanted a 'thick book'. Here it is. It will be the first and programmatic publication in a series called European Social Science Studies.

The second objective was concerned with Rokkan's theory of European political development in which he distinguished between four basic processes: state formation strictu sensu, nation-building, the institutionalization of political rights (mass democracies), and the institutionalization of social rights (welfare states). Since in his own empirical works he was mainly concerned with a study of the evolution of mass democracies and the processes and problems of nation-building, we wanted to push forward the comparative analysis of the evolution of welfare states in Europe. Some of the analyses undertaken have already been completed and will be published in the above-mentioned series.

When we started our work on the handbook in 1973 we did not realize what would await us. I must confess, that looking back I would not try it again. There were too many hurdless, detours and L!ind alleys, simply too many years of 'deferred gratification'. The first discovery we made was that in opening up the statistical sources we had to start practically from scratch. Thus, we had to squander most of our intitial efforts in bibliographical work and the building up of an archive of micro-fiches and foto-copies for which we had to order literally thousands of books from other libraries in Germany or from abroad. Without the exploitation of many devoted students we would not have succeeded and here I would like to extend warm thanks to Elisabeth Bieling, Petra Dunkel and Maria Müller who worked with us in Mannheim, and to Michael Sondermann, Karl-Heinz Korn and Hans Jäger who worked with us in Cologne. Above all others I would like to thank 'Hansi' who was the life and soul of the project.

The first product of these efforts was a bibliography of the major statistical sources in Europe since the early nineteenth century which also included an institutional history of official statistics. The bibliography was completed in 1975 and published in 1977 (Quantitative Historical Sociology, Current Sociology 23.2, Mouton, Paris). A bibliography of all census publications in Europe since 1801 was added later. I would like to extend my warmest thanks to Regina Kays, the librarian who worked with me on setting up the bibliography; the entire project owes a great deal to her efforts.

On this basis then we proceeded to our essential task, the production of our handbook. It was to be a truly collective effort. If we take into account the fact that research undertaken in universities is always only part-time work, then all project members taken together worked about 35 years on this book; and this, perhaps unfairly, excludes student and secretarial work. Only a fool could have done this work alone. Even so, many of us occasionally had the feeling of fooling away our lives. These high investments require a more detailed description of the individual contributions. However, it cannot do justice to the enthusiasm and deprivations of all project members.

As a general rule, each project member collected data only or mainly in the fields of his analytical interest. Thus, Jens Alber, a long-standing friend and colleague of mine, and a sociologist like myself, has created a data collection on the evolution of the modern social security systems, and at the same time, he completed in 1979 a thesis on the same topic which has been published in the above mentioned series. Being already involved in the preparatory stage of the project, he had to carry much of the initial burden in creating the project's infrastructure, and altogether he worked with me on the book for eight years. In addition to his part on social security, he produced the part on governmental coalitions and contributed to that on the labour force.

Franz Kraus, an economist, joined our project during its first year in Mannheim. Initially, he worked on the national product data which, beyond their instrinsic interest, have been most useful for the calculation of many indicators in other parts of the handbook. When he moved with the project to Cologne, he turned to his main field of interest, the study of income distribution and redistribution. On the basis of a painstaking and painful scrutiny of a myriad of tax statistics, he established what will be the major collection of historical data on income distribution. He is still working on his thesis and is at the same time preparing a separate and voluminous handbook with his much more detailed data on income distribution.

Jürgen Kohl, a sociologist, participated directly in our project during its first phase in Mannheim. He then moved to the University of Bielefeld, but continued to work with us. At the beginning, he worked mainly on the data of enfranchisement, electoral turnout and changes of the electoral systems which were included in the respective part of the handbook. Thereafter, he concentrated all his efforts on the collection and analysis of public expenditure data. In 1979, he completed a thesis on this topic which will be published in this series.

During the project's first phase in Mannheim, three students made important contributions. Elisabeth Gransche wrote a thesis on housing conditions in Europe since the First World War, Winfried Pfenning one on trade unions and strike patterns since the end of the nineteenth century, and Kurt Seebohm one on the evolution of taxation since the mid-nineteenth century. Both Pfenning and Seebohm went with the the project to Cologne to continue their studies. Kurt Seebohm, an economist, extended and refined his pioneering collection of tax statistics and put a great deal of effort in to the completion of our demographic data. Winfried Pfenning, a sociologist, extended his work on the development of trade union membership and industrial conflict, and also made major contributions to the parts of the handbook covering labour force and urbanisation. Since early 1979 he has been responsible for our computerized 'Western European Data Archive' (see below).

In spring 1977, after the project had been moved to Cologne, Richard Eichenberg, a political scientist from the University of Michigan, Ann Arbor, came to strengthen our team during the project's second phase. Eichenberg contributed the part on public bureaucracies. More importantly, however, he laid the basis for our computerized data archive and intensified our contacts with the central archive of the Inter University Consortium for Political and Social Research (ICPSR) at his original university in Ann Arbor.

This archive has been most helpful in computerizing our complex cross-tabulations of age by sex and civil status for 225 population censuses. These tables, which are not included here but will be published separately, have been important for calculating various indicators in the handbook. My warmest thanks go to Catherine Kelleher who 'lent' us one of her best young scholars, and to Jerry Clubb who gave a great deal of support to the creation of our computer archive in its initial phase.

Finally, in 1978, Reinhard Schneider, a sociologist at the University of Bielefeld, joined our project as an external member. He has been working on a broad comparative study on the evolution of public educational systems in Europe and has contributed the corresponding part of the handbook. In the collection of the quantitative data he built on some earlier efforts in Mannheim and Cologne, especially by Joachim Heinlein.

In our work on the handbook we relied mainly on statistics collected and published by public authorities, mostly national statistical offices and other national agencies, and occasionally international organizations. In a few cases, however, and above all in the parts on public expenditures and economic growth, we have used data collected and analysed by other social scientists or economists. These sources are documented in the appendix of the second volume. Usually, the range of these works is relatively limited with respect to the number of countries included, the time period covered, and their number of variables. There were, however, two major exceptions.

David Singer was kind enough to leave us the data on military personnel for the period 1850 to 1970 which had been collected in the Correlates of War Project directed by him at the University of Michigan. They are published here for the first time. I am most grateful for this gift and would like to thank him and his team for their support. The other data collection which we made use of has already been published, and is the most useful compilation of historical statistics on elections by Tom Mackie and Richard Rose (The International Almanac of Electoral History. London, Macmillan, 1974). As we did not want to exclude this essential information from our handbook, we asked than to permit the publication of their tables with the percentage distribution of votes and seats. We are most indebted to them for their kind permission.

A few words about my own role in the project. I have been a slave driver but the handbook has enslaved me too. To a varying extent, I have been involved in the process of defining the indicators, searching for sources and collecting data for practically all parts of the handbook, and some I have contributed myself. I have checked most, or at least many, of the data in process of their collection as well as in the proof-reading stage, but this does not diminish the responsibility of the other project members. The conception, composition and text of the handbook are essentially mine, but this does not detract from the collective character of the book.

The handbook assembles data on political, social, and economic developments in Western Europe since the Congress of Vienna. This preliminary definition of its contents immediately requires some specifications and qualifications. The first problem is space. Not only for me, an Austrian by birth and nationality, is 'Western Europe' a vague concept. In its present use it is clearly a product of the Second World War, before which it was a more limited term which has widened its range only by incorporating parts of 'Central Europe' a crucial concept in European history (see the Introduction below).

In defining the space covered by our handbook we have made the following essentially pragmatic decisions:

- From 1815 to 1918 we include the Austrian part of the Austro-Hungarian monarchy as defined by the 1867 constitution.
- We thus exclude to the east: the Hungarian kingdom; the European territories of the Ottoman Empire, though all had gained independence before the First World War; the Russian Empire with the exception of Finland, though it became independent only in 1917.
- After World War One we include among the succession states of the Austro Hungarian monarchy only the Republic of Austria, and we also exclude Poland and the Baltic states which became independent in 1918.
- Unfortunately, we cover (with some exceptions) Italy only since 1861 and Germany only since 1871. The great

number of Italian and German states and territories as well as the relative scarcity of statistical sources made this regrettable decision necessary.

- An even more lamentable omission is the exclusion of Greece, Portugal and Spain. There are some grounds for arguing that these countries belong, or belonged, to a lesser extent to 'Western Europe' but their exclusion is mainly due to our insufficient knowledge of the three languages.
- Finally, we do not include Luxembourg and Iceland, as well as the other smaller European 'states', for pragmatic reasons only, though at least Iceland has always incited our curiosity.

The teritorial changes which the countries included in our study have undergone between 1815 and 1975 are described in chapter I, part 1. In the tables and graphs we use the following abbreviations:

ΑU	Austria	ΙK	Ireland	EW	England and Wales
ΒE	Belgium	П	Italy	SO	Scotland
DE	Denmark	NΕ	Netherlands	GB	Great Britain
FΙ	Finland	NO	Norway	NI	Northern Ireland
FR	France	SW	Sweden	UK	United Kingdom
GE	Germany	SZ	Switzerland		Ü

With few exceptions, all data in the handbook are national data, i.e. they refer to nation-states. They are either (quantitative) aggregate data or (qualitative) institutional data. For the latter (e.g. institutional traits of social security systems) the nation-state is the natural 'unit of analysis'. This is less true for aggregate data. Often national averages hide important internal, regional or other, differences or the nation-state may not be the adequate 'unit of analysis' as in the case of the international division of labour and economic interdependence. Future data collections will certainly have to include other, subnational, international and supranational, units. For most variables, however, the nation-state still remains the crucial 'level of aggregation'.

The maximum time period covered is 1815 to 1975. The Congress of Vienna was chosen as our starting date because it defined or redefined, after more than two decades of revolution and war, our units of analysis, the nation-states. With the exception of Belgium which became independent in 1830, no major territorial change occurred in 'Western Europe' until the Italian and German unifications. The choice was also dictated by the availability of data. Before 1815, we find hardly any national statistics; in most European countries the development of official statistics did not 'take-off' until 1818. 1975 was chosen as finishing date when we still thought that we could complete the handbook much earlier than we actually did.

Of course, relatively few time series really go back as far as 1815, most start only in the second half of the nine-teenth century. The reasons for this are simple. Obviously, some series cannot start before the institutions to which they refer were created: no electoral results without suffrage, no divorce rates without legalising divorce, no pension figures without social security systems, etc. Equally obviously, other series can only commence when the respective statistics were collected for the first time. The initiation of population censuses and the establishment of parish or civil registration has been most important in this respect. Most of our countries started censuses in the early nineteenth century, but many items such as occupation, employment status, language, religion, citizenship or even housing conditions were usually included only later. In other cases, public authorities collected statistics but did not publish them. This holds true above all for financial statistics before governments were forced by parliaments to lay open their budgets. A final limitation exists where we had to rely on secondary sources, on the historical reconstruction of national accounts statistics. Thus, with only few exceptions, our time series start when the respective institution was created or when the respective statistics were collected for the first time.

The structure of the handbook has changed several times in the course of the past nine years, often because we realized that some objectives had been unrealistic, sometimes because we discovered new possibilities. As it is today, the structure mirrors more a need for numerical aesthetics than for logic. Some logic does exist, however.

The handbook is divided into two volumes of equal length. The first is entitled 'The Growth of Mass Democracies and Welfare States'; the title of the second volume is 'The Growth of Industrial Societies and Capitalist Economies'. With this sequence of the two volumes we want to indicate that we follow neither the Durkheimian nor the Marxist tradition. Both see the 'state' more or less as an appendix to some more 'fundamental' structure, be it the division of labour or the mode of production. But the modern state has shaped the structure of social and economic relationships at least as much as it has been influenced by them.

The first volume contains basic data on the Western European nation states (external boundaries, population by nationality, internal cultural heterogenity), the evolution of mass democracies (suffrage, electoral results, parliamentary seats, government coalitions), the growth of public budgets (taxes and expenditures) and public bureaucracies (civil and military personnel), and finally, the development of welfare states (public education and social security systems). There are some gaps, among the many, which we greatly regret. We would like to have included data on political parties, social movements, collective violence and political instability and to have incorporated more aspects of the welfare

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state, especially the public health sector; but all this proved to be unrealistic, given the number of countries and the time span covered in the study.

The second volume on social and economic developments is necessarily more selective. As B. R. Mitchell's great handbook on 'European Historical Statistics 1750–1970' already covers a broad array of economic statistics, we confined ourselves in this respect to indicators of economic growth (national product figures for various concepts and national product by origin and use) and measures of income distribution. Thus, our handbook contains no production figures and, though regrettable, no indicators of unemployment and inflation. For the same reason, we excluded statistics on transport and communication. Like Mitchell, we did include, however, the essential demographic data but put much more emphasis on the calculation of comparable indicators. In addition, the second volume gives data on the process of urbanisation and changing housing conditions, the structure of the labour force, the development of trade unions, and the pattern of industrial conflict.

Besides the many unavoidable gaps, the handbook has one systematic lacuna. It assembles essential information for comparing developments of the Western European states, societies, and economies, but it does not touch on the political, social, and economic relationships between them: the exchange of goods, transactions of capital, and migrations of workers, overseas emigrations and European population displacements, students studying abroad and cross-national communication, diplomatic relations and military conflicts. Originally, we had hoped to add a third volume to include these data, such as those concerning external trade, overseas emigration and wars, relatively easily accessible, but a more comprehensive collection of data on inter-state exchanges and relations in Europe is still lacking.

As to the formal structure, both volumes consist of five parts with two chapters each. Thus, the handbook contains altogether twenty chapters which are grouped into ten parts. Both volumes have a longer historical-sociological introduction, and each single chapter starts with an explanation of the tables and graphs presented and a short discussion of methodological problems involved.

The documentation of such a work poses a major problem and requires some explanation. From the very beginning, we decided that in principle each datum should be reproducible implying that we document not only its source(s) but also the calculations and estimates we made. In this way we hope to facilitate the process of accumulation in future research. Initially, we produced and distributed several 'Data Reports', each of 100–200 pages, in which specific data sets were documented (enfranchisement, taxes, social insurance, public bureaucracies). Later on, however, we decided to switch completely to a computer-readable documentation.

In early 1979, we started, in collaboration with the Zentralarchiv at the University of Cologne, the Western European Data Archive Project (WEDA), again funded by the Stiftung Volkswagenwerk. The computerization of all HIWED data (many more than included in the handbook) and of the extensive documentation formed the major part of this project. The Zentralarchiv was a very generous host of this project, and I am grateful for the opportunity to thank Maria Wieken, Erwin K. Scheuch and above all Ekkehard Mochmann for their support.

Obviously, an inclusion of the documentation would have enormously expanded the handbook, restricting its convenient use and raising its price. Thus, we have tried to keep the number of annotations in the book as small as possible, and we offer instead separate documentation which will be available through the ICPSR at Ann Arbor for the American user and through the Zentralarchiv in Cologne for Europe. The details of this documentation will be found in the appendix to the second volume describing briefly the major primary and secondary sources we have used.

The data collection was almost finished in 1979 and we thought that we could publish it soon after. But we had grossly underestimated the tedious work of typing hundreds of tables and drawing the numerous graphs. We had decided to do this work ourselves in order to avoid excessive costs. Four women suffered from this decision: Carla Heusser and Ursula Feger at the University of Cologne, Dagmar Alber and Ursula Nocentini at the European University Institute in Florence where the manuscript was completed. Knowing how dreadful this work was (I had myself to do most of the proof-reading) I can only thank them most warmly.

Lastly but not least, I want to thank my wife, although she is one of those modern women who believe that their husband's work is purely entertainment. Generally only half-true, it was even less so in this case. However, she had to tolerate a husband whose mood steadily declined in the nine years of working on the book.

This book is dedicated to Stein Rokkan. The permanent encouragement he gave us would be more than enough to justify the dedication. But we owe him much more: intellectual leadership through personal authority and friendship. The joy and relief which accompanies the completion of this book is blended with a sad thought that we cannot show the book to him; he died before we could finish it.

Peter Flora

Florence, Summer 1982

Chapter 7

PUBLIC REVENUES

This chapter presents data on the tax receipts of general and central government. 'Central government' includes all levels of government: central, local and where relevant, regional. (For social security contributions see chapter 9.) Historically and from an international perspective there are very different systems of financial transfers between government levels. In general, the receipts of a tax have been imputed here to that level of government which disposes of the legislative competence for this specific tax, or at least has the right to determine its rates. Whether the tax receipts are spent at the same government level or transferred to another, is not relevant for their classification here.

In the tables, tax revenues are divided into two main gruops. Direct taxes, in principle, cover all forms of taxation which are levied on the earnings, income and profits of natural and juridical persons at the time of their being earnt. Indirect taxes, in contrast, are levied at the time when these earnings, incomes and profits are spent. Four categories of indirect taxes have been designed, both for central and general government. In the case of direct taxation, the classification is much more detailed for central government (nine categories) than for general government (three categories).

The following direct taxes of central government have been distinguished:

Income tax: All 'modern' forms of income taxation fall under this heading. The tax may be levied on total income derived from different sources, or for each income source separately. In some countries, income from property forms part of income taxation. Income taxation usually takes into account, to a greater or lesser extent, the socio-economic status of the taxpayer (civil status, children, subsistence level a. o.) in the form of tax free allowances. Tax rates are normally directly progressive or at least, because of the tax free allowances, indirectly progressive.

Property tax: Separate form of taxation on income derived from property.

Inheritance tax: Taxes on legacies and donations, the (progressive) rates of which generally depend on the amount of the legacy or donation and in some countries, also on the degree of kinship.

Extra-ordinary taxes: Taxes on incomes and profits above a 'normal' level which have been earned due to special circumstances such as war or economic crisis.

Assessed taxes: A form of 'indirect' taxation of income and property, especially in the nineteenth century, on the basis of 'external indicators' such as, the number of servants, horses, carriages, houses, cattle etc.

Land tax: Taxes levied on earnings from landed property. Originally a tax on agricultural earnings which was later extended to earnings from real estate.

Trade tax: Taxes levied on earnings from trade and industry. In cases where enterprises are not obliged to keep accounts, earnings are frequently estimated on the basis of the number of employees or other characteristics. As a rule the socioeconomic circumstances of the taxpayer are not taken into account.

Corporation tax: Taxes on the profits of enterprises obliged to maintain a comprehensive book-keeping system. Profits which are paid out and those which are not, are frequently taxed at different rates.

Other objective taxes: Mostly minor forms of direct taxation which differ greatly from one country to another and are not classifiable. Extra-ordinary taxes are included only if they show no aspect of income taxation.

The synopsis on the following two pages shows how central government taxes have actually been classified for each country according to the above categories. It also indicates the period for which the single national taxes have been included in the respective time series. Years in which a tax was introduced are underlined.

For general government the classification of direct taxes is much simpler. Three categories are distinguished. *Income taxes* include here, apart from the actual income tax, property, extra-ordinary, and corporate taxes. *Objective taxes* embrace land and trade tax, assessed and 'other objective' taxes.

Other objective taxes	1951-1975 Special direct taxes for certain purposes 1959-1975 Agricultural levies 1946-1958 Tax for occupation costs 1930-1957 Other direct taxes 1892-1912 Tax penalties, military taxes	1934–1963 National defense contribution 1922–1949 Other direct taxes 1841–1928 Taxes on the yields of mines	1872–1890 "Landog, Ligningsskat" (objective taxes)	1882–1924 Poll tax (missing data incl. under "land tax")	1850-1975 Other direct taxes 1946-1958 "Impôt solidarité nationale"	1949-1958 Other direct taxes 1941-1943 Directors tax 1937-1941 Defense tax 1935-1943 "Reichsfluchtsteuern" 1915-1917 Extra-ordinary war duties 1909-1925 Directors tax
Corporation tax	1946-1975 1898-1937 Tax on interests or s	1963-1975	<u> 1922</u> –1975	1920-1975 (missater incleander "land tax")	1872-1975 "Impôt sur le valeur mobilière (par- tial income tax) 1949-1975 Income tax on companies	1924-1975 (miss-data incl-under "in-come tax")
Trade tax	1960-1975 New central trade tax 1946-1975 Tax on capital yields 1898-1919 Trade tax for certain companies 1850-1937 Trade tax	1938—1975 Irade tax 1922—1934 "Impôt sur les mobilières" 1841—1914 Old trade tax		1882-1924 Irade tax (missing data incl. under "land tax")	1827 – 1975 trade tax	1924-1975 Tax on capital yields (missing data incl. under "land tax")
Land tax	1850–1912	1841-1975	1872-1972	1882-1924	1822–1975 1850–1925 Tax on doors and windows	•
Inherit. tax(b)	1850 - 1975(b)	184 1 - 1975(b)	1872 - 1975(b)	1882 - 1975(b)	1827- 1975(b)	<u> 1906–</u> 1975
Assessed taxes		"Contri- bution person- nelle"			1827-1925 "Contrib. personelle- mobilière", "taxes as- similées	اوس نوس
Extra—ordinary taxes	1963-1965 Extra-ord. property tax 1925-1932 Extra-ord. property tax	1938—1945 Taxes on war profits 1974 Taxes on income and war profits	1949-1955 National defense tax 1943-1946 Extra-ord. profit tax 1932-1939 Add.inc.tax 1915-1920 Extra-ord. income tax	1964 Add.income tax 1946-1953 Extra-ord. 1917-1926 prop. tax 1943-1946 Add.income and property tax 1940-1945 cap. levy		1949-1958 "Notopfer Berlin" 1928-1943 Extra-ord. income tax "Rhein-Ruhr-Abgabe" "Aufbringungsumlage"
Property tax(a)	1923 S	ax + ax	1904			1924
Income tax	AU 1898-1975 Personal income tax 1898-1931 Income tax on higher salaries 1932-1975 Income tax on wages and salaries	BE 1938-1975 Income tax, incl. progr. surtax 1930-1937 missing data incl.under "land t." 1922-1929 Income tax, incl. progr. surtax		I 1917-1975 Income and property tax	1916-1975 Income tax by schedules, incl. progressive surtax	1924-1975 Income tax
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Other objective taxes	1849—1880 Tax on yields of state	o fortage	1973–1975 Agricultural levies	1936-1975 War additions on direct taxes, war profit taxes, other direct taxes 1915-1929 War additions on direct taxes 1862-1876 "Richezza mobile" (Objective taxes on different income sources)	1942-1957 Compensation taxes, registration levy, directors tax 1916-1921 Other extra-ordinary war duties	рэ	1968—1975 "Allmën arbetsgivearavgift" 1951—1975 Foresty duties 1939—1947 Defense tax 1850—1938 Poll tax 1915—1922 Defense tax	1875-1975 Compensation tax for military Service ("Halbe Militärpflicht- ersatz-Steuer")	
Corporation tax			1922–1975	19 <u>75</u> –1975 Tax on bonds	<u> 1946–</u> 1975	<u>1922</u> —1958 Tax on undistributed profits	1903-1975 (missedata incleunder "income	, xp1	1966–1975
Trade čax				1862 – 1965 1862 – 1975 Trade tax	1850 – 1894 Ir ade tax		<u>1874</u> –1932 Trade tax		
Land tax	1849-1880	1837-1880		1862–1965	1951-1975 1850-1943		1850-1935		1850-1937 (incl.other 19th c. assessed taxes)
Inherit. tax(b)		-	1924 - 1975	1862 - 1975	1975	1850 - 1975(b)	1850 - 1975(b)		1850 - 1975(b)
Assessed taxes	1849-1880 "Klassenst."	1837-1880 "Personalst."	on profits	War—profit tax, defense tax	ss on 1850-1931 Japôt personelle ³⁷	1963–1965 Addit.income and property tax 1937–1958 War and pension t. 1914–1920 War additions on income and property t.	additions e tax	1934–1957 Crisis levy 1940–1957 War profit tax 1940–1954 Extra-ord. war tax 1921–1938 Extra-ord. war tax 1917–1934 War profit tax 1916–1956 Extra-ord. war tax	1965 National defense contribution, excess profit levy and tax 1926 Excess profit tax, corporation tax
Extra —o rdinary taxes			1932–1943 Tax on profits	1946 War-profit 1932-1940 tax, defense 1915-1929 tax	1935—1957 Taxes on bonds a.o. 1917—1924 War profit tax	1962-1965 Addit.income and property tax 1937-1958 War and pension 1974-1920 War additions on income and property t	1918–1923 War additions on income tax	1934–1957 Crisis levy 1940–1957 War profit tax 1940–1954 Extra-ord. war 1921–1938 Extra-ord. war 1917–1934 War profit tax 1916–1956 Extra-ord. war	1938-1965 National defense contribution, excess profit levy and tax 1977-1926 Excess profit tax, corporation tax
Property tax (a)				1924 F. F. S.)	1893				
Income tax F			1922–1975	1974-1975 Income tax 1877-1973 "Richezza mo- bile" (income tax diff- by income sources) 1918-1975 Progr. surtax	18 <u>9</u> 4-1975 Income tax	<u>1892</u> –1975 Income tax	1903-1975 Income tax	1941-1975 Defense tax	1843-1975 Income tax by schedules
	Pr	83	IR	11	N E	NO	MS	22	¥

In terms of international and intertemporal comparability, the classification of indirect taxes poses fewer problems. Four categories are distinguished, both for central and general government:

Customs: Revenues from duties and customs on exported and imported goods.

Excises: Total of all excise duties on specific consumer goods.

Turnover tax: Receipts from taxes, with varying national forms, on the turnover of goods.

Other indirect taxes: Mainly dues and stamp duties for legal documents a. o. In addition some other not clearly classifiable indirect taxes. Dues on legacies and donations may also be included here, especially for the nineteenth century, if they are not listed separately in the national statistics (see the annotations to the tables).

The chapter starts with some comparative tables and graphs presenting tax ratios. In four tables (and 13 corresponding graphs) general and central government taxes are given as a percentage of gross and net domestic product. In a fifth table the central government taxes are expressed as a percentage of general government revenues. For each country then, the data on general and central government revenues are given in two tables and graphs. The tables contain the absolute aggregate figures of tax receipts and their percentage distribution by tax category. The two graphs, finally, give a rough idea of the changes of tax structure, using five-year moving averages of the percentages.

THE DEVELOPMENT OF TAX STRUCTURE IN WESTERN EUROPE 1850 - 1975

by

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June, 1979

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Introduction

This investigation of tax structure development is based on a general goal of the HIWED project: to analyze large scale economic and social change in Western European countries and to relate politicy changes to these developments. One important aspect of historical policy change consits of the penetrative and distributive efforts of the states (Flora 1975, p. 143). The concentration of resources through state revenues is one factor in the change in distribution of resources in general and in monetary income in particular. Naturally, the measurement of these changes is difficult, and it only seems possible to estimate distribution effects using multiple indicators. Of these, tax structure is certainly of crucial significance. Beyond this, we are more generally interested in the development of relations between the economy on the one hand and the state on the other hand. Obviously, the collection of taxes in the modern monetary form is one of the basic prerequisites of the Welfare State.

Taxes As A Part Of State-Revenue

There are four ways for the state to extract resources from the society:

- (a) creation of currency
- (b) public debt
- (c) public enterprises
- (d) taxes

The creation of money cannot be a long term source of state revenues, due to the threat of inflation:

Public debt is a widely used method to finance state activity, but in the long run this is only possible if there are other state resources to pay the interest, or at least to diminsh the total debt, to avoid inflation or problems of private (capital) accumulation.

Public <u>enterprisis</u> are established by the state to accomplish two main purposes:

- non-profit production of goods and services to improve general conditions for capital accumulation by private firms and/or for provision of private households. To maintain production, these kinds of public enterprises need financial support from the general revenues of the state.
- profit-making enterprises, historically, have undergone change in their financial function for the state. Many such enterprises were founded in the 18th and 19th century to provide resources directly. The guaranteed monopoly power of these firms enabled the state to use the profits both for new investments and for general expenditures. This means that only part of these profits can be denoted as general revenue. Quite apart from the fact that it is difficult, statistically, to ascertain the part of profit taken as a state revenue, times have changed, and today state enterprises have severe problems realizing profits at all.

The three revenue sources discussed above affect the distribution of income, but only indirectly. Although they serve crucial fiscal functions, they embody no direct strategy of income or resource distribution.

Taxes, on the other hand, are distringuishable from other revenues in three ways:

First, they have become the largest source of state revenues; second, they are a compulsory payment to general government, and they are normally unilateral, that is, benefits do not necessarily accrue to the payer in proportion to his payment. Third, taxation affects the income distribution, whereby tax policy is eighter linked with the intention to change this distribution or/and to get more financial resources through taxation.

Before discussing a classification of taxes, we have to solve three problems:

- (a) Distringuishing normal and extra-profits of public enterprises. Naturally, the extraordinary profit is a result of a compulsory payment from the consumer, and it is unilateral, guaranteed by the monopoly position of these enterprises. Unfortunately, it is not possible to find reliable figures for this category over time, and therefore we had to exclude them from our tax statistics.
- (b) The profits of "Fiscal Monopolies". Historically, the foundation of these public enterprises is based on mainly fiscal interests of the state. The state rarely produces goods by itself: the monopoly merely purchases and sells goods (such as tobacco or salt). In this way, fiscal monopolies avoid the costs and problems of production and are able to attain a high profit very easily. Obviously, these profits represent a special kind of excise duty, and since there are no severe problems with the statistics, we include them in our data collection.
- (c) A more complicated problem is presented by social security contributions. Certain social security systems do not fit the criterion of being unilateral, and there are data avialability problems with the amount of social security contributions. Unfortunately, we, therefore, had to exclude social security contributions in this stage of our investigation.

The Classification Of Taxes

Discussions of tax classification in the last 70 years have obviously been conditioned by the purpose of tax statistics. In historical perspective it is possible to differentiate three main concepts of classifications:

- 1. In the early 19th century tax statistics were grouped by
 - (a) (land)-register ("cadastre") taxes and
 - (b) tariff-taxes.
 - Increases in receipts were very hard using register taxes, because the administrative expenses were very high and required a lot of time: the taxes were very inflexible. Tariff-taxes, on the other hand, were well suited to increase the flow of revenues, simply by increasing the tariffs.
- 2. The next classification (the starting point was the late 19th century) divided taxes into two categories: on the one hand progressive/proportional taxes, on the other regressive taxes, i. e. taxes wich diminish or intensify income inequalities. Obviously, distribution effects have been in the foreground of this classification.
- 3. With the growth of the economic functions of the state in the last 25 years, the question of classification has changed with the increasing problems of inflation, economic growth and

unemployment. Therefore, tax statistics increasingly distinguish between taxes which effect the costs of factors of production, and taxes which tie up income as a result of production (monetary income, property and wealth).

Our own classification is based on the following considerations: - Since the structure and meaning of taxes has changed over time, and we want to be able to indicate this change, our classification must be flexible and differentiated.

- Our interest ist on state efforts to change the distribution of income: thus we have to between distinguish proportional/

progressive and regressive taxes.

- As far as possible, we want to discover which social and/or economic groups and classes are specially taxed by the state, thus changing the distribution of income among them.

Considering these three purposes, we have chosen a classification suggested by Neumark (1951):

The two basic criteria of his classification are:

- (1) Does taxation follow the subjective or the objective "ability to pay" of the taxpayer, i. e. is the individuel situation (married/un-married, number of children, etc.) considered or not?
- (2) Is the "ability to pay" taxed directly (at the point of income earning), or indirectly (at the point of consumption)?

The combination of these two criteria enables us to distinguish four groups of taxes:

I direct taxa tion on the objective "ability to pay" II direct taxaxtion on the subjective "ability to pay"

III indirect taxation on the subjective "ability to pay" IV indirect taxation on the objective "ability to pay".

A few examples may provide a better understanding: Income taxes, in general, consider the individual situation of the taxpayer, i. e. marital status, the number of children, living-standard-minimum and income is taxed at the point of origin, i. e. direct.

Trade taxes usually do not reflect the individual situation of the taxpayer and are assessed directly.

Excise duties (on tobacco) reflect the individual situation in so far as the taxpayer can renounce the consumption of tobacco. in light of his income situation, but the taxation is indirect, at the point of income outlay (consumption).

Group IV: The general turnover tax is objective, because being forced to buy goods and services the taxpayer must pay the tax.

Following this theoretical classification, we devised the following more detailed international classification, which shall be used to describe national tay system over time. Since we made use of computer-techniques for the data listing, we apply the following abbreviations:

TAXES CENTRAL GOVERNMENT THE

Group I:

LAND = Land tax EXTOT = Sum of the excise duties TRADE = Trade tax TABEX

= Excise on tobacco CAPYIFT. = Tax on the yields of capital SUGEX = Excises on sugar BUILD = Tax on buildings ALCEX = Excises on alcohol OTHOBJ = Other objectives taxes MINEX = Excises on mineral oil

SALEX = Excises on salt Group II: COFEX = Excises on coffee WINEX GENINC = (general) income tax = Excises on wine

= Income tax on wages and BEREX = Excises on beer SALINC OTHEX = Other excises salaries

= Income tax on income from TRADINC MOPTOT = Sum of the profits of trade

ADDINC = Additional income tax fiscal monopolies

OTHMOP = Other profits of fiscal CORPINC = Corporation tax LANDINC = Income tax on the rent of monopolies

land

OTHINC = Other income tax Group IV: = Inheritance tax, succession INSUC MOVEH = Motor vehicle duties

duty OTHMOVEH = Other motor vehicle duties PROPER

= Property taxes TUROV = Turnover- value added-or OTHROP = Other property taxes general purchase tax

OTHINSUC = Other inheritance tax or **OTHRUOA** = Other turnover, value addsuccession duty ed or general purchase taxes

STAMP = Stamps Not classifiable: DUTY = Duties

OTHDIR OTHDUSTA = Other stamps or duties = Other direct taxes

Group III: Not classifiable:

OTHIND = Sum of the custom duties CUSTOT = Other indirect taxes

TABCUS = Custom duty on tobacco = CUSTOM duty on mineral oil MINCUS

= Other custom duties OTHCUS

TAXES ΟF THE LOCAL GOVERNMENT

Generally the same abbreviations apply, whereby "L" (TRADEL) means that this is a local Trade tax.

New abbreviations are:

= Sum of all tax revenues of the local government LOCTOT

INC1 = Income tax no 1 EXDUT1 = Excise duty no 1

The problem now is to subsume the national taxes into our international classification. Since this is quite easily done with taxes in our group III and IV, here we merely illustrate the most important taxes of group I and II. More detailed information about insignificant, or historically limited taxes of our groups are listed as footnotes following the data tables. The tables on the following pages give qualitative information by the legislative introduction of a tax. If they appear in brackets, they indicate the starting point for which data is available. If no time point is indicated, the introduction of the tax is earlier than the starting point of our collection (1850).

Table 1: Classification and Introduction of Direct Taxes (1)

PROPERTY TAX	1921 ff: Property tax		1904 ff: Property tax			1924 ff: Property tax	
CORPORATION TAX	1898 ff: Tax on interests 1946 ff: Corporation tax	1963 ff: Corporation tax	1921 ff: Corporation tax	1920 ff: Income and property tax on corporations	1872 ff: Tax on income and capital 1949 ff: Corporation tax	1924 ff: Corporation tax	1922 ff: Corporation tax
ADDITIONAL INCOME TAX		1974 ff: Surtax			1949 ff: Progressive surtax 1960 ff: Supplementary income tax		1939 ff: Surtax
INCOME TAX ON SALARIES	1898 ff: Tax on higher salaries 1932 ff: Tax on wages and salaries				1918 ff: Tax on wages and salaries	1924 ff: Tax on wages and salaries	(1961 ff): Tax on wages and salaries
GENERAL IN- COME TAX	1898 ff: Income tax	1918 ff: "Contribution Personelle" 1938 ff: "Taxe Professio- nelle" 1963 ff: General income tax	1917 ff: Income tax	1917 ff: Income and Property tax	1916 ff: Proportional income tax	1924 ff: General income tax	Income and property tax
OTHER OB- JECTIVE TAXES		"Contribution Personelle" (different kinds of excess con- sumption taxes)	•	Poll tax	1869 ff: "Jax Assimilee" (different kinds of excess con- sumption taxes)		
TAX ON BUILDINGS	Three dif- ferent kinds of taxes on buildings		Tax on building		Tax on doors and windows		
TAX ON CAPITAL YIELDS	Special Trade tax on companies bliged to render accounts 1946 ff: Tax on the yields of capital			÷		·	
TRADE TAX	Trade tax	Trade tax 1926 ff: Tax on income from capi- tal		Trade tax	Trade tax		·
LAND TAX	Land tax	Land tax and tax on buil- dings	Land tax	Land tax	Land tax		•
Country	AUSTRIA	BELGIUM	DENMARK	FINLAND	FRANCE	GERMANY	IRELAND

Table 1: Classification and Introduction of Direct Taxes (2)

Country	LAND TAX	TRADE TAX	TAX OW CAPITAL YIELDS	TAX OH BUILDINGS	OTHER OB.	GENERAL IN- COME TAX	INCOME TAX OF SALARIES	ADDITIONAL INCOME TAX	CORPORATION	PROPERTY
ITALY	Land tax	Irade tax	"Richezza Mobile" (until 1876, continued see: GENINC)			1877 ff: "Richezza Mobile" (Income tax for certain income sources) 1974 ff: General income tax	1877 ff: "Richezza Mobile" Supplementary (Income tax on income tax wages and sala-ries)	1918 ff: Supplementary income tax	(see:"Annotations")	1924 ff: Property tax
NETHER- LANDS	Land tax	Irade tax			"Contribution Personelle" (different kinds of excess con- sumption taxes)	1894 ff: Income tax	1940 ff: Income tax on wages and sala- ries		1919 ff: Directors tax 1940 ff: Profit tax 1946 ff: Corporation tax	1893 ff: Property tax
NORWAY						1692 ff: Income tax			1922 ff: Tax on undistri- buted profits	1893 ff: Property tax
SWEDEN	Land tax	Irade tax			Poll tax	1903 ff: Income tax			1910 ff: Corporation tax	
SWITZER- LAND						1941 ff: Defense tax				
UNITED KINGDOM	Land tax		·			Income tax by schedules		1911 ff: Surtax	(see:"Annotations")	

5. Assignment of Taxes to Levels of Government

In collecting tax data for all levels of government we had to establish criteria for a systematic and uniform assignment of taxes to these levels.

We distinguish only between <u>central</u> and <u>local</u> government, defining "Länder" (Germany and Austria), "Kantone" (Switzerland) and different kinds of "Provinces" (Districts), "Towns" as parts of local government. The relation between central and local government tax collection varied both among the Western European Countries and historically within the countries.

Generally, we have to distinguish between

(a) competence in tax legislation(b) jurisdiction over tax yields

(see: A. Mennel, 1977. We neglect a further criterion, namely administrative competence).

In the case of (a) we know of four and of (b) of three possible and practiced systems (see Table 2).

The choice of rules for assigning taxes to the levels of government is not an easy one. In part it depends on the empirical developments we are interested in.

In general, our interest focuses on the increase of central government revenues as an indicator of centralization and decentralization. We doupt that competence in tax legislation alone is a suitable indicator, because jurisdiction over tax yields reflects centralizing or decentralizing tendencies as well. Because jurisdisction over tax yields and/or competence in tax legislation indicates a significant power of local government to get tax revenues by itself, we rely on the "system of responsibility" (see schemes next page). This means that we attempt to remove all redistribution of collected taxes among levels of government.

Of the following pages (see Table 3) we present a brief overview of the historical development of legislative competence and/or jurisdiction over tax yields for the local government level. We list only those taxes or tax groups which are assigned to the local government level according to our criteria. Radical changes in the relation between central and local government (introduction of a system of transfer payments between the levels) are indicated to provide a better understanding of the relation between the levels. The arrows indicate the time period during which a certain systems was in effect.

I Competence in Tax Legislation

the Central Govern-	exercises jurisdic-	tion over tax legislation
Only	ment	tion
	Only the Central Govern-	Only the Central Government exercises jurisdic-

(b) Divided System

Competence is assigned either to the Central or Local Government

(c) Competitive System Legislative powers were shared by various levels of Government,

(d) Mixed System

- 1. Additional System:
 Local levels of Government may establish increases to taxes of the central Government
 2. Tariff-Competence-System
- 2. Tariff-Competence-System;
 Local Government levels
 establish tariffs or similar conditions for special
 local taxes

(a) System of Responsibility

The receipts from specific taxes are assigned to a level of Government, which exercises jurisdiction over tax legislation or the competence of establishing tariffs of these taxes

(b) System of Assignment

II Jurisdiction Over Tax Yields

The yields of certain taxes belong to a level of Government, although there is no tax legislation or additions or tariffs.

(c) Mixed System

- 1. Compound System; The yields of specific taxes are distributed by quota between the different levels of Government
- 2. Financial Adjustment:
 The yields of single taxes or tax
 groups are distributed to other
 governmental levels by certain

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Table 3: The Development Of Lec

AUSTRIA	BELGIUM	DENMARK	FINLAND	FRANCE
1862 ff: Additions to direct and indirect taxes of the Central Government	Additions to the direct taxes of the Central Government, "Octrois" (excise duties). Intertainment taxes.	Land taxes, other (insignificant) direct taxes, certain excise duties	Taxes on income and wealth, proportional rates.	Additions to the direct taxes of the Central Government (the four "old" schedules), Other (insignificant) direct taxes
1896 ff: Prohibition of additions to the income tax of the Central Government. In- troduction of a transfer system from Central to Local Government.	Abelition of "Octrois" by the Central Government. Introduction of a system of transfer payments from the Central Government to Local Government financed by customs and excises of the Central Government. (= local founds system).			"Octrois" (excise duties). "Additions" and "Octrois" are limitated by the Central Government.
	1889 ff: Extension of the lo- cal founds system.	1903 ff:		
1922 ff: Transfer system by quota. Land taxes, taxes on buildings and certain excise duties are now exclusive taxes of the Local Gov-	T920 ff: Transfer payments financed by direct and indirect taxes of the Central Gov- ernment.	General Reform of the tax system: Taxes on wealth, income taxes, certain ex- cise duties. Iransfer pay- ments from the Central Gov- ernment.		1907 ff: Iransfer payments from the Central Government, foundation of a "fonds commune".
ernment. (1938 - 1945: German tax system).				
1946 ff: Trade taxes, taxes on beverages, entertainment taxes, land taxes and other stamps and excise duties. Transfer system: cf. 1922.	1948 ff: Additions to land taxes of the Central Government. 1962 ff: Additions to the income tax of the Central Government.	-		1955 ff: "Taxe locale" = local turnover tax on cer- tain goods.

Table 3: (contd.) The Development Of Legislation and/or Jurisdiction Over Tax Yields For The Local Government Level (2)

INTIED KINCOLM	Local/poor rates Transfer payments from the Central to Local Govern- ment.		
SWITZERLAND	04 + 10 3 11 1		
SWEDEN	oners	1946 ff: general pro- gressive in- come tax.	
NORWAY	Land taxes, poor rates (taxes on in- come and wealth) certain excise duties.		
NETHERLANDS	Additions to the direct taxes of the Central Government. Excise duties 1856 ff: Abolition of the excise duties by the Central Government. Introduction of a system ef transfer payments (mainly financed by the "impot personelle"). 1920 ff: Income tax of the local Government.	•	1956 ff: Transfer system by quota for all levels of Gevern- ment, financed by certain taxes of the Central Gov- ernment.
IRELAND	Poor/ local rates Iransfer payments from the Central Govern- ments.		·
ITALY	Additions to the direct taxes of the Central Government. "Octrois" (excise duties), family tax and other insignificant direct taxes 1902 ff: Abelition of some local excise duties. Increduction of a system of transfer payments from the Central to Local Government. Extension of the "Additions".	stem of transfer payments.	Abelition of the "Addi- tions". System of trans- fer payments. Family- trade taxes, certain excise duties.
GERMANY	Autonomeus tax system of the states of the "German Reich" Iransfer Payments of the States to the Central Government ("Matrikularbeiträge") 1920/1925 ff: Land- trade-taxes, taxes on buildings, en rents of houses. Additions to certain direct and induct and inducet taxes of the Central Government. Iransfer payments from income taxes of the Central Government. 1927 ff:	Additions to income and corporation taxes of the Central Government. 1936 ff: Land- and trade taxes, taxes on buildings exclusively for "Gemeinder". Compound system between Central Government and "Länder".	1949 ff: "Gemeinden": land- and trade taxes, taxes en buildings. Iransfer Sy- stem by quota for all levels of government.

Sources:

Central Government:

For this part of the data collection, we generally used official statistical sources, especially statistical yearbooks. When forced to use private statistics, we compared the data as for as possible with the available official information and in order to establish their reliability.

For some countries a gap in war periods was unavoidable.

Local Government:

In contrast to central government revenues, we experiences problems with the statistics of local governments, especially for the 19th century. The problem for the central statistical offices at this time was to aggregate the statistical information of the different towns, districts, provinces or rural communities. Very often this was not possible as some units did not publish their accounts.

We were thus forced to observations spaced at five or ten year intervals. Nevertheless, for some countries we were able to get figures for all levels of local government. Futhermore, we often had to use private statistics for local revenues, without the opportunity to compare this data with official souces.

For the following countries we have data for taxes collected by all levels of Local Government:

Belgium	France	Netherlands
Denmark Dinagram	Ireland	Norway
Finland	<u>Italy</u>	Sweden

The other countries include the following levels:

Austria:	1883-1892, 19o5:	All levels of Local Government but not including indirect taxes.
	1005 1055	

1925-1975: All levels of Local Government.

Prussia/Bavaria:

1871-1886: Taxes of the Bavarian/Prussian State, not including the tax revenues of their "Gemeinden".

Germany: 1881-1908: Tax revenues of all states of the German Reich, not including the taxes of the "Gemeinden".

1913-1975: All levels of Local Government.

Switzerland: 1856-1912: Tax revenues of the "Kantons", without the revenues of the "Gemeinden".

1913-1975: All levels of Local Government.

United Kingdom:

1868- 1879: Tax revenues of the Local Governments

of England and Wales.

1880-1975: Tax revenues of the Local Governments

of England, Wales and Scotland.

Three Technical Remarks:

1. Currencies and Currency Units:

Austria:	1868 - 1892 1893 - 1922 1923 - 1975	1.000 gulden 1.000 kronen 1,000 schillings
Belgium: Denmark:	1850 - 1975	1.000 scalllings
Finland:	1850 - 1975 1871 - 1959	1.000 kroner
France:	1860 - 1975	1.000 old-markkaa 1.000 new markkaa
Germany:	1850 - 1975 1872 - 1975	1,000 new francs
Italy:	1850 - 1975	1.000 marks 1.000.000 lire
Netherlands: Norway:	1850 - 1975	1.000 guilders
Sweden:	1850 - 1975 1850 - 1975	1.000 kroner
<pre>Switzerland: United Kingdom:</pre>	1850 - 1975	1.000 kroner 1.000 francs
enreed kingdom:	1850 - 1975	1.000 pounds

2. Symbols

An "O" in the tables has two possible meanings:

Either data are missing for this time point or period no figures exist because the tax had not yet been enacted.

- _" stands for introduction or abolition at this time point
- ": Either no further figures, although the tax continues in force. Usually the figures are aggregated other columns (see "Annotations").

 $\underline{\text{Or}}$ no figures before this time point, although the tax exists. Usually the figures are aggregated in other columns (see "Annotations").

How to use the Documentation - A Short Example.

To ascertain the source for sources for AUSTRIA, 1908, examine the table of the Data-Documentation for Austria.

	YEAR(S)	TAX (ES)	WITHOUT	SOURCE-NO	VOL	YEAR	PAGE
(1)	1908	ALL TAXES	•	5	2	1910	40
(2)	1908 1908	ALL TAXES GENINC .	GENINC	5 10		1910 1915	
(3)	1900-1915	ALL TAXES		8	1	1920	

ad (1):

Find 1908 and see that our source is No. 5, page 40. This refers to source No. 5 in the bibliography for Austria.

ad (2):

It is possible that two or more sources are used for the data at one time point. For our example read: ALL TAXES except GENINC come from No. 5. The source for GENINC in 1908 is No. 10, page 108.

ad (3):

If a statistical source contains figures for longer time periods, this period is indicated on the lefthand side; the source for 1908 on our example is No. 8, page 101.

YEAR refers to the year of publication.

VOL indicates the volume number of the sources.

1. Alber, Jens

Social Security I: Participants of Social Insurance Systems in Western Europe, Report No. 4, Mannheim, July 1976²

2. Flora, Peter

The HIWED-Project: The Handbook, Theoretical Orientations and Statistical Sources, Report No. 1, Mannheim, January 1975

3. Mennel, Annemarie

Die Finanzverwaltungen in Europa, edited by: Union of the Finance Personnel in Europe, Düsseldorf, 1977

4. Neumark, Fritz

Zum Problem der Klassifikation der Steuerformen, in: Beiträge zur Geld- und Finanz-theorie, Tübingen 1951, page 60-83.

DATA - DOCUMENTATION

-Central Government-

YEAR(S)	TAX(ES)	MITHOUT	SOURCE No.	VOL.	YEAR	PAGE
1868-1882 1868-1873 1868-1875 1876-1879 1880-1887		INSUC, CUSTOT	1111//	×××	1885 1885 1885 1889 1890	44-47, XXXVII-XLV 44-45 XXXII 232 252 176-180
1883-1887 1888 1889-1891 1892 1893-1906 1893-1904	ALL TAXES ALL TAXES ALL TAXES ALL TAXES ALL TAXES ALL TAXES OTHMOPA, OTHMOPB, STAMP, DUTY	OTHMOPC, OTHMOPA, OTHMOPB,STAMP,DUTY	0 4 8 4 9 6 1	XXXI XXXV 12	1892 1893 1895	170-100 94-109 94-109 283 283
1893-1900 1907-1912 1907-1911 1908-1912 1913-1915 1917-1918	ALL TAXES LAND, BUILD INSUC ALL TAXES ALL TAXES	LAND, BUILD, INSUC	12 12 7 8 8	XIII XIII	191 191 191 191 916,	40/41 40/41 328 316-322 127-130
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YEAR(S)	TAX(ES)	WITHOUT	SOURCE NO.	۷۵۲,	YEAR	PAGE
1850-1912 1850-1912 1916-1934 1916-1922	ALL TAXES OTHINGPB ALL TAXES OTHINCA,OTHINCB,OTHINCC,STAMP	1916-1922: OTHINCA,OTHINCB,OTHINCC,STAMP OTHDIRA,MINCUS,TABCUS,OTHCUSA,OTHCUSB, OTHCUSC,OTHMOPA	68 68 70 70	,	1916 1916 1934 1924	APPENDIX 110 12-13 10
1938,1940-1948 1949-1954	ALL TAXES ALL TAXES ALL TAXES		/1 72 72 72	21 274 376 560	1947/48 1953/54 1962/63	50-51 72-73 70-71 76-77
1964-1973 1974-1975 1913-1914 1915 1935-1937,1939	ALL TAXES ALL TAXES OTHDIRA, CUSTOI-2 OTHDIRA OTHINCA, STAMP 2	OTHMOPA,OTHMOPB	74 73 73 74		1976 1915 1916 1939	420 236-237 195 330,337 330
1918–1939 1900,1913,1918, 1920,1925,1929,	OTHDIRA MINCUS, TABCUS, OTHCUSA, OTHCUSB, OTHCUSC		74		1939	330
1930-1939 1901-1938 1916-1917, 1940-1945	OTHMOPA OTHOIRA OTHCUSA, OTHCUSE, OTHMOPA		74 74 74		1939 1945 1965 1951	33/ 439 416 404
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